THE EUROPEAN UNION AS A PROVIDER OF INTERNAL SECURITY:
FOUNDATIONS, POTENTIAL AND LIMITS

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1. Foundations

(1) Factors of development:

- Constraints generated by European integration advances in other policy sectors („spill-over effects).  
  - Risks resulting from international developments.

(2) The Treaty framework:

The internal security mandate of Articles 29 TEU and 61(e) TEC: cross-border crime orientation, protection of essential state functions and the limitation of the EU to a subsidiary role.
2. POTENTIAL

(1) Information exchange and analysis

(2) Facilitation of operational cooperation

(3) Action in the domain of criminal justice

(4) Training and best practice transfer

(5) External (international) action
3. LIMITS

(1) Treaty based action limitations

(2) Implementation deficits

(3) Absence of operational capabilities

(4) Limits of legitimacy
4. CONCLUSIONS

(1) Significant progress has been made towards a European cross-border concept and policy frame of internal security.

(2) Yet the existing predominance of the rationale of cooperation rather than integration will continue under both the Treaty of Lisbon and the Stockholm Programme.